

DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814



March 16, 1992

ALL-COUNTY INFORMATION NOTICE NO. I-16-92

TO: ALL COUNTY WELFARE DIRECTORS

SUBJECT: LATEST BUDGET INFORMATION ON FFY 1993 REFUGEE PROGRAM

The purpose of this letter is to transmit the latest proposed budget and justification for the refugee program for Federal Fiscal Year (FFY) 1993 from the Administration for Children and Families. Attached is the information as sent to the Refugee Coordinators.

Questions or comments regarding the information provided in the attachments should be directed to:

Chris Gersten, Director
Office of Refugee Resettlement
Administration for Children and Families
Department of Health and Human Services
370 L'Enfant Promenade, SW, Sixth Floor
Washington, DC 20447.

As mentioned in the Refugee Coordinator Letter, this preliminary version of the Federal Budget is subject to change.


ROBERT A. HOREL
Deputy Director
Welfare Program Division

Attachment

cc: Chris Gersten
CWDA

DEPARTMENT OF SOCIAL SERVICES

44 P Street, Sacramento, CA 95814



February 28, 1992

Refugee Coordinator Letter 92-7

To: County Coordinators

This is to transmit the latest information on the proposed \$227 million refugee budget for Federal Fiscal Year 1993. In Refugee Coordinator Letter (RCL) 92-6 the incorrect year was given in reference to the end of the Refugee Cash Assistance (RCA) program. As there is no money in the budget to operate the RCA program after September 30, 1992 the program will end effective October 1, 1992 provided the President's budget is adopted by Congress without amendment.

If you have any comments or questions regarding the attached material please direct your questions to:

Chris Gersten, Director
Office of Refugee Resettlement
Administration for Children and Families
Department of Health and Human Services
370 L'Enfant Promenade, SW, Sixth Floor
Washington, DC 20447

The attached Department of Health and Human Services justification of estimates for the Appropriations committees is a preliminary version of the Federal Budget which is subject to change.

If you have any questions, please contact me or Frank Rondas of my staff at 322-3141.

Sincerely,

Frank Rondas
Walter Barnes, Chief *for*
Refugee and Immigration
Programs Branch

Attachments

DEPARTMENT
OF HEALTH
AND HUMAN
SERVICES



FISCAL YEAR

1993

ADMINISTRATION FOR
CHILDREN AND FAMILIES

*Justification of
Estimates for
Appropriations Committees*

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Administration for Children and Families
Refugee and Entrant Assistance

FY 1993 Budget

	<u>Page</u>
Appropriation language and explanation of language changes	D-2
Amounts available for obligation	D-3
Summary of changes	D-4
Budget authority by activity	D-5
Budget authority by object	D-6
Significant items in House and Senate Appropriations	
Committee reports	D-7
Authorizing legislation	D-10
Appropriation history table	D-11
Justification:	
A. General Statement	D-12
B. Program Accomplishments	D-13
C. State Administered Programs	D-15
D. Voluntary Agency Programs	D-17
E. Preventive Health	D-18
F. Special Medical Assistance	D-20
G. Targeted Assistance	D-21
H. State Tables	D-23

REFUGEE AND ENTRANT ASSISTANCE

For making payment for refugee and entrant assistance activities authorized by title IV of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980 (Public Law 96-422), [\$410,630,000: Provided, That of the funds made available under this heading for State cash and medical assistance, \$116,616,000] \$227,000,000, of which \$116,616,000 shall not become available for obligation until September 30, [1992] 1993' [; Provided further, That when sufficient funds have been made available to reimburse all allowable fiscal year 1991 claims for refugee cash assistance, refugee medical assistance, unaccompanied minors, and State and local administrative costs, fiscal year 1991 funds appropriated for cash and medical assistance may be used to supplement insufficient fiscal year 1990 grants to States for the programs of refugee cash assistance and refugee medical assistance].¹ (Department of Health and Human Services Appropriations Act, 1992.)

¹ Consistent with appropriations language history, provides for delayed obligations until late in the fiscal year.

² Language intended to address one-time shortfall problem in FY 1990. The FY 1992 and FY 1993 appropriations will fund current year claims.

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Administration for Children and Families

Refugee and Entrant Assistance

Amounts Available for Obligation

	<u>1991 Actual</u>	<u>1992 Appropriation</u>	<u>1993 Estimate</u>
Appropriation:			
Annual ^{1/}	\$410,623,662	\$410,630,000	\$227,000,000
Unobligated balance, start of year.....	-3,528,000	-3,528,000	-3,528,000
Unobligated balance, end of year.....	3,528,000	3,528,000	3,528,000
	-----	-----	-----
Total, Obligations..	\$410,623,662	\$410,630,000	\$227,000,000

^{1/} Of the amount appropriated for Cash and Medical Assistance in FY 1992, \$116,600,000 is not available for obligation until September 30, 1992. Of the \$227,000,000 requested for FY 1993, \$116,600,000 would not be available for obligation until September 30, 1993.

SUMMARY OF CHANGES

1992 Appropriation.....	\$410,630,000
1993 Request.....	<u>227,000,000</u>
Net change.....	-\$183,630,000

	<u>1992 Current Estimate Base</u>	<u>Change from Base</u>
<u>Increases:</u>		
A. Voluntary Agency Program - Increase to expand successful public/private partnership	\$39,036,000	+\$34,964,000
B. Special Medical Assistance - new program	---	+20,000,000
		<hr/>
Total Increases		+\$54,964,000
<u>Decreases:</u>		
A. Cash and medical assistance and State Administration-program reduction	\$234,216,000	-\$204,216,000
B. Employment Services-program reduction	82,952,000	-19,952,000
C. Preventive Health-program reduction	5,631,000	-5,631,000
D. Targeted Assistance-program reduction	48,795,000	-8,795,000
		<hr/>
Total Decreases		-\$238,594,000
Net Decreases		-\$183,630,000

Budget Authority by Object

	1992 <u>Appropriation</u>	1993 <u>Estimate</u>	<u>Increase/ Decrease</u>
Grants, subsidies, and contributions	\$410,630,000	\$227,000,000	-\$183,630,000
Total, budget authority by object.....	\$410,630,000	\$227,000,000	-\$183,630,000

SIGNIFICANT ITEMS IN HOUSE AND SENATE

APPROPRIATIONS COMMITTEE REPORTS

Item

Action Taken or to be Taken

Targeted Assistance

1. Targeted assistance provides grants to States for counties which are impacted by high concentrations of refugees and high dependency rates. The House and Senate intend that \$19,000,000 of the total be provided to continue the current program of support to communities affected as a result of the massive influx of Cuban and Haitian entrants during the Mariel boat lift.

1. ACF will include the \$19 million earmark for Dade County in the funding announcement for the regular targeted assistance program.

2. The House and Senate intend that 10 percent of the total appropriated for targeted assistance be used for grants to localities most heavily impacted by the influx of refugees such as Laotian Hmong, Cambodians, and Soviet Pentacostals, including secondary migrants who entered the U.S. after October 1, 1979. The House and Senate expect these grants to be awarded to communities not presently receiving targeted assistance because of previous concentration requirements and other factors in the grant formulas, as well as those who do currently receive targeted assistance grants.

2. As has been done the past two years, ACF will issue a program announcement to solicit competitive grant applications for this 10% set aside separate from the targeted assistance formula allocation notice.

3. The House and Senate intend that the State of California shall be held harmless in the formula allocation of targeted assistance funds as a result of any reductions to the total amount appropriated for the targeted assistance program. California's total share of funding under the formula allocation in fiscal year 1992 should be no less

3. ACF will accommodate the directive that California be held harmless in the formula allocation which is spelled out in the proposed targeted assistance notice.

than the percentage share of California's allotment under fiscal year 1991 appropriations. In determining the hold harmless allocation to California, the total amount appropriated for targeted assistance will be used.

Unaccompanied minors

1. The conferees intend that the highest priority be given to the continuation of the unaccompanied minors program for the entire fiscal year.

1. ACF will continue to give priority to unaccompanied minors.

Refugee Social Services Discretionary Grants

1. The conferees are agreed that not more than 15 percent of funding appropriated for social services may be used for discretionary grants.

1. ACF will comply with the requirement that not more than 15% of the refugee funding appropriated for social services may be used for discretionary grants.

Use of FY 1991 Refugee Funds

1. The conferees intend that prior to allowing States to use fiscal year 1991 funds to support fiscal year 1990 unreimbursed costs, the Office of Refugee Resettlement must ensure that all allowable cash and medical assistance expenditures for refugee cash assistance and refugee medical assistance, unaccompanied minors, and State and local administrative costs for fiscal year 1991 as submitted by March 31, 1992 are fully paid.

1. After review by the HHS Office of the General Counsel, ACF has concluded that it will be able to reobligate FY 1991 funds in order to comply with the conferees' directive. However, ACF cannot determine the full amount of FY 1991 claims, as required by statutory language, until after September 30, 1992. Under Federal regulations at 45 CFR Part 400, States are allowed up to "one year after the end of the Federal fiscal year in which the grant was awarded in the case of a grant for cash assistance, medical assistance, and related administrative costs" in which to file a claim (§400.210(a)). Therefore, final figures on States' FY 1991 surpluses and shortages will not be known until September 30, 1992. As soon as this information is available, the Department will

determine the amounts of FY 1991 funds that can be used to address FY 1990 shortages.

2. The conferees recognize that the delay in the availability of funds for refugee cash and medical assistance may make it difficult for some States to maintain a viable refugee program. The Director is encouraged to provide flexibility to the States in managing State-administered programs in order to mitigate any disruption in resettlement services to eligible refugees.

2. The Director is working with the States to ensure that there will not be a disruption in resettlement services to eligible refugees due to the delay in funding. At this time, no States are taking action that will disrupt services and assistance provided to refugees. ACF will continue to monitor this situation closely.

Authorizing Legislation

	1992 Amount <u>Authorized</u>	1992 Current <u>Estimate</u>	1993 Amount <u>Authorized</u>	1993 Budget <u>Request</u>
<u>Refugee and Entrant Assistance Activities:</u>				
Section 414 of the Immigration and Nationality Act, as amended and Section 501 of the Refugee Education Assistance Act of 1980				
1. State Administered Programs.....	such sums	\$234,216,000	a/	30,000,000
2. Employment Services.....	such sums	82,952,000	a/	63,000,000
3. Targeted Assistance....	such sums	48,795,000	a/	40,000,000
Section 414 of the Immigration and Nationality Act				
4. Preventive Health.....	such sums	5,631,000	a/	---
5. Special Medical Assistance....	such sums	---	a/	20,000,000
6. Voluntary Agency Programs	such sums	39,036,000	a/	74,000,000
<hr/>				
Total, appropriation		\$410,630,000		\$227,000,000
Total appropriation against definite authorizations	---	---	---	---

a/Authorizing legislation expires September 30, 1992.

Refugee and Entrant Assistance

	Budget Estimate <u>to Congress</u>	House <u>Allowance</u>	Senate <u>Allowance</u>	<u>Appropriation</u>
1984	\$485,328,000	\$541,761,000	\$541,761,000	\$541,761,000
1985	359,512,000	444,372,000	444,372,000	444,372,000
1986 ^a	310,737,000	Deferred	Deferred	421,486,000
Sequester	---	---	---	-18,123,000
Rescission	---	---	---	87,551,000
1987	367,915,000	Deferred	Deferred	339,597,000b/
1988	346,933,000b/	320,855,000	389,597,000	346,933,000
1989	278,883,000	Deferred	400,000,000	382,356,000c/
1990	368,822,000	Deferred	417,356,000	389,758,000
1991	368,822,000	Deferred	398,000,000	420,770,000d/
Sequester	---	---	---	-5,338
1992	410,630,000	294,014,000	410,630,000	410,630,000
1993	227,000,000			

a/ All amounts shown for FY 1986 and later years exclude Federal Administration which was consolidated into the Family Support Administration's Program Administration budget activity (the Administration for Children and Families' Program Direction account beginning in FY 1992).

b/ Under a provision of the Refugee Assistance Extension Act of 1986, P.L. 99-605, the Education Assistance function was transferred from the Department of Health and Human Services to the Department of Education. The budget figure shown contains no amount for Education Assistance.

c/ The appropriation of \$387,000,000 was reduced by \$4,644,000 pursuant to P.L. 100-436.

d/ The appropriation of \$420,770,000 was reduced by \$10,140,000 pursuant to P.L. 101-517.

Justification

	1992 <u>Appropriation</u>	1993 <u>Estimate</u>	Increase/ <u>Decrease</u>
State Administered Programs:			
Cash and Medical Assistance and State Administration	\$234,216,000	30,000,000	-204,216,000
Unaccompanied Minors	[30,000,000]	[30,000,000]	[---]
Employment Services.a/.....	82,952,000	63,000,000	-19,952,000
Subtotal	317,168,000	93,000,000	-224,168,000
Preventive Health....	5,631,000	---	-5,631,000
Voluntary Agency Programs.....	39,036,000	74,000,000	+34,964,000
Special Medical Assistance.....	---	20,000,000	+20,000,000
Targeted Assistance..	48,795,000	40,000,000	-8,795,000
Total, Budget Authority.b/...	\$410,630,000	\$227,000,000	-\$183,630,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees and Cuban and Haitian entrants settle in the United States and become employed and self-sufficient as quickly as possible.

The State-administered program pays for two basic activities: the Cash and Medical Assistance (CMA) activity; and Employment Services.

a/ Employment Services represents the refocusing of the Social Services Program on employment-related services.

b/ In FY 1992, \$116,600,000 of the amount appropriated was delayed for obligation until September 30, 1992. Continuing this Congressionally imposed pattern, the budget request for FY 1993 would delay the obligation of \$116,600,000 until September 30, 1993. Depending on the availability of funds,

the Cash and Medical Assistance activity pays for cash and medical assistance for refugee households who are not categorically eligible for AFDC and Medicaid during their first months of arrival. These funds are also used to reimburse States for costs incurred to administer refugee program activities and for providing assistance to unaccompanied minors.

The Employment Services activity (referred to in statute as social services) assists refugees in becoming employed and self-sufficient as rapidly as possible. Services include English language training and employment-related services.

The Refugee and Entrant Assistance program also provides funding through other activities for certain State, local and Federal public health agencies. These activities include: Preventive Health, Voluntary Agency, and Targeted Assistance programs. These programs provide grants to counties impacted by large refugee populations, grants to private nonprofit voluntary refugee resettlement agencies to assist refugees become self-sufficient, and medical screening of refugees.

Program Accomplishments

State-Administered Program

In FY 1991, 49 States (all except for Alaska) and the District of Columbia had approved State plans for refugee resettlement and were participating in the Refugee and Entrant Assistance program.

The Administration for Children and Families continued to monitor States in FY 1991 to ensure that States with high refugee dependency rates were allocating at least 85% of their Employment Services funds to the high priority services areas of English language training, case management and job skills training.

Planned Secondary Resettlement (PSR) Program

The Planned Secondary Resettlement (PSR) program provides an opportunity for unemployed refugees and their families to relocate from areas of high welfare dependency to communities in the United States that offer favorable employment prospects. Eligibility for the PSR program is limited to refugees who have experienced continued unemployment. As of the end of FY 1991, there were nine PSR grantees: five mutual assistance associations, three voluntary agencies; and one State agency. In FY 1991, seven new grants totaling \$1,329,439 were awarded to relocate 720 refugees. Two grantees continued to implement PSR projects through FY 1991 with FY 1990 funding.

Key States Initiative (KSI)

The Key States Initiative responds to persistent high welfare dependency in five States - New York, Minnesota, Wisconsin, Massachusetts, and Washington. The initiative, in its fourth year in FY 1991, enables States to implement individualized plans to increase employment among targeted populations in selected communities. The States have identified the target populations, designed strategies to increase employment, and implemented services based on

those strategies.

Job Links

The objective of Job Links grants to States is to strengthen linkages between employable refugees and potential employers in communities with good job opportunities. Grants totaling \$3,467,185 were approved for 25 States in FY 1991.

Amerasian Initiative

In FY 1991, The Office of Refugee Resettlement (ORR) continued its cooperative agreement with InterAction, the umbrella agency of the national voluntary refugee resettlement agencies, to assist in the resettlement of approximately 10,000 Vietnamese Amerasians and their families. (Amerasians are children born in Vietnam to Vietnamese mothers and American fathers, and are admitted to the United States under P.L. 100-202 as immigrants but are entitled to the same services and assistance benefits as refugees). The national voluntary resettlement agencies have designated some 40 communities for clustering resettlement of free-case (no close family members in the United States) Amerasians. Under the InterAction agreement, local affiliates of the national voluntary agencies are encouraged to undertake comprehensive planning for the Amerasian caseload and may apply for subgrants from InterAction for special activities to assist in Amerasian resettlement. In FY 1991, ORR made \$2,963,679 available to InterAction under the cooperative agreement. InterAction made 49 subgrants during FY 1991 to communities throughout the United States which expected to receive more than 100 Amerasians and family members.

Re-education Camp Detainees from Vietnam

In FY 1991, ORR oversaw implementation of an initiative to coordinate services to newly arriving former re-education camp detainees from Vietnam. Grants to States and counties receiving substantial numbers of detainees are intended to assure that these refugees, who served many years in detention in Vietnam, receive appropriate social, health, and employment services. In FY 1991, grants totaling \$995,000 were awarded to 14 States.

Refugee and Entrant Assistance

State Administered Programs

Authorizing Legislation - Section 412 of Title IV of the Immigration and Nationality Act and Section 501 of Title V of the Refugee Education Assistance Act of 1980.

	<u>FY 1991</u> <u>Actual</u>	<u>FY 1992</u> <u>Appropriation</u>	<u>FY 1993</u> <u>Estimate</u>	<u>Increase/</u> <u>Decrease</u>
Cash and Medical Assistance and State Administration.....	\$234,213,000	\$234,216,000	\$30,000,000	-\$204,216,000
Unaccompanied Minors.....	[27,403,931]	[30,000,000]	[30,000,000]	[---]
Employment Services ¹	<u>82,951,000</u>	<u>82,952,000</u>	<u>63,000,000</u>	<u>-19,952,000</u>
Total...	\$317,164,000	\$317,168,000	\$93,000,000	-\$224,168,000

1993 Authorization: Authorizing legislation expires September 30, 1992.

Purpose and Method of Operation:

This activity provides Federal funds for State-administered programs and cash and medical assistance for eligible refugees and Cuban/Haitian entrants, as well as employment services for refugees and entrants.

Cash and medical assistance may be provided to needy refugees through existing State-administered welfare programs as well as through special refugee resettlement provisions during an initial period of transition towards self-support in American society.

¹ Employment Services represents the refocusing of social services with emphasis placed on employment-related activities. Employment services assist refugees in obtaining employment and achieving economic self-sufficiency. Monitoring States ensures that States with high refugee dependency rates are allocating Employment Services funds to the high priority services areas of English language training, case management and job skills training. These services help refugees become self-sufficient as quickly as possible. Each year State and local governments, voluntary agencies and refugee-based mutual assistance associations are consulted concerning the effective use of these funds.

Historically, assistance to unaccompanied minors has been the top priority for the Cash and Medical Assistance program. This activity reimburses States for providing foster care to an unaccompanied minor until the child reaches the age of eighteen. If a State has established a later age for emancipation from foster care, reimbursements will be provided until that date.

Approximately 15 percent of Employment Services funds are awarded as discretionary grants for such programs as Planned Secondary Resettlement, Key States Initiative, Job Links, and services for Amerasians from Vietnam and former re-education camp detainees from Vietnam. The remainder is allocated by formula among the States and the District of Columbia.

Funding for this activity over the past five years has been:

FY 1988.....	\$298,968,000
FY 1989.....	326,726,000
FY 1990.....	285,054,000
FY 1991.....	317,164,000
FY 1992.....	317,168,000

Rationale for the Budget Request

In FY 1993, \$30 million is requested to assist unaccompanied minors. The request does not include funds for other aspects of the Cash and Medical Assistance activity.

Funding in this account will be focused on programs which provide specific interventions designed to foster refugees' self-sufficiency. The FY 1993 request will not affect refugees' continued ability to access Federally funded assistance programs on the same basis as other U.S. residents.

The request for employment services is less than the FY 1992 level. However, with the increased emphasis on early job placement under employment services, in concert with the expanded role of case management, job development, and job placement under the matching grant program, these funds will be sufficient to provide the necessary services for the majority of newly arrived refugees to quickly gain employment.

Voluntary Agen Programs

Authorizing Legislation - Section 412 of Title IV of the Immigration and Nationality Act.

<u>FY 1991</u> <u>Actual</u>	<u>FY 1992</u> <u>Appropriation</u>	<u>FY 1993</u> <u>Estimate</u>	<u>Increase/</u> <u>Decrease</u>
\$39,035,000	\$39,036,000	\$74,000,000	+\$34,964,000

1993 Authorization.... Authorizing legislation expires September 30, 1992.

Purpose and Method of Operation:

The Voluntary Agency Program was first funded by Congress in FY 1979. Under the program, participating national voluntary refugee resettlement agencies provide an equal match (in cash and in-kind services) for the Federal contribution. The participating agencies provide services such as case management, job development, job placement and follow-up, and financial assistance to eligible refugees. Participating refugees may not access public cash assistance. In FY 1991, five national voluntary agencies participated in the program and served approximately 40,800 refugees.

Funding for this program over the past five years has been:

FY 1988.....	\$ 7,659,000
FY 1989.....	15,808,000
FY 1990.....	54,936,000
FY 1991.....	39,035,000
FY 1992.....	39,036,000

Rationale for the Budget Request

The FY 1993 request is for \$74 million, an increase of \$34,964,000 over the comparable FY 1992 level. These funds will provide services to eligible refugees that will enable them to obtain employment and achieve economic self-sufficiency as quickly as possible.

The number of refugees covered under this matching grant program will be expanded. The matching grant agencies will be required to provide more intensive services with the goal of early employment. The increased funding expands a successful public/private sector partnership in refugee resettlement.

Preventive Health

Authorizing Legislation - Section 412 of Title IV, Chapter 2, of the Immigration and Nationality Act.

<u>FY 1991</u> <u>Actual</u>	<u>FY 1992</u> <u>Appropriation</u>	<u>FY 1993</u> <u>Estimate</u>	<u>Increase/</u> <u>Decrease</u>
\$5,631,000	\$5,631,000	---	-\$5,631,000

1993 Authorization..Authorizing legislation expires September 30, 1992.

Purpose and Method of Operation:

The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect the public health as well as prevent a refugee from achieving economic self-sufficiency.

This activity provides Federal funding to ensure that health screening, examinations, necessary medical follow-up, and subsequent notifications to States are performed for arriving refugees. Particular emphasis is placed on follow-up treatment for refugees screened overseas who have been determined to require additional medical attention.

The monitoring of overseas health screening, examination, and immunization of refugees and the port of entry review of records and notification of health agencies are performed by the Centers for Disease Control (CDC). That agency also provides consultation for disease outbreaks, and technical quality control, inspects medical documentation at U.S. ports of entry, and advises the health departments in resettlement areas of arrivals who may have public health conditions requiring medical follow-up.

Grants are awarded to State and selected metropolitan public health agencies to provide health assessments and other services to refugees. Further, Federal aid is provided to reinforce local disease control capabilities, especially in the areas of TB control, therapy and follow-up, and outreach to refugees who should begin, continue, or complete needed health care procedures.

Initial health assessment, referral, and the prevention of health problems will reduce prolonged dependency on medical assistance after resettlement. In addition, the program identifies and controls potential problems of public health significance to the general population as a whole. It taps into and makes use of the expertise of other Federal medical programs that may be brought to bear on refugee medical issues such as the initiative with the National Institute of Mental Health on refugee mental health concerns.

Funding for this program over the past five years has been:

FY 1988.....	\$1,840,000
FY 1989.....	5,770,000
FY 1990.....	5,770,000
FY 1991.....	5,631,000
FY 1992.....	5,631,000

Rationale for the Budget Request

No funds are requested for this activity in FY 1993. Given the increase in the Preventive Health Block Grant from \$92 million in FY 1991 to \$134 million in FY 1993, this small discretionary program can be effectively incorporated into that block grant program. Activities performed by the U.S. Public Health Service (PHS) will be funded from funds appropriated to PHS.

Special Medical Assistance

Authorizing Legislation - Section 412 of Title IV, Chapter 2, of the Immigration and Nationality Act.

FY 1991 <u>Actual</u>	FY 1992 <u>Appropriation</u>	FY 1993 <u>Estimate</u>	Increase/ Decrease
---	---	\$20,000,000	+\$20,000,000

1993 Authorization - Authorizing legislation expires September 30, 1992.

Purpose and Method of Operation

This activity provides medical assistance to refugees who are not eligible for AFDC, Medicaid, or SSI.

Medical assistance will be provided by private organizations, such as health maintenance organizations and medical insurers.

There has been no categorical funding for this activity in the past.

FY 1988.....	5---
FY 1989.....	---
FY 1990.....	---
FY 1991.....	---
FY 1992.....	---

Rationale for the Budget Request

In FY 1993, \$20 million is requested to provide medical assistance to needy refugees who are not eligible for AFDC, Medicaid, or SSI. This assistance will help minimize newly arrived refugees utilizing State and local governments' health care services.

Providing medical assistance through an insurer or health maintenance organization will remove a strong barrier to employment for refugees: concern of loss of medical benefits due to employment.

Authorizing Legislation - Section 412 of Title IV, Chapter 2, of the Immigration and Nationality Act.

FY 1991 <u>Actual</u>	FY 1992 <u>Appropriation</u>	FY 1993 <u>Estimate</u>	Increase/ <u>Decrease</u>
\$48,794,000	\$48,795,000	\$40,000,000	-\$8,795,000

1993 Authorization. Authorizing legislation expires September 30, 1992.

Purpose and Method of Operation:

The Targeted Assistance Program (TAP) provides grants to States for counties which are impacted by high concentrations of refugees and high dependency rates. Most of the funds are allocated under a formula based on the number of refugees and dependency rates. States are required by statute to pass on to the designated counties at least 95% of the funds awarded.

In addition, Congress has historically directed that a portion of the TAP funds be awarded to address specific impacts, such as those on the Dade County (Florida) public schools, Jackson Memorial Hospital (Miami), the Lowell (Massachusetts) public schools, and Oregon.

In FY 1991, the Office of Refugee Resettlement directed targeted assistance funds to areas with large concentrations of refugee and entrant populations to supplement available services. Services funded under this program are generally designated to secure employment for refugees within one year or less. Of the \$48.8 million available in FY 1991, \$25 million was allocated by formula based on refugee concentrations and dependency rates. Nearly \$5 million was awarded to 14 States on a competitive basis to address special impact problems. The remaining \$18.8 million was earmarked by report language for Florida for health care and education in Dade County.

Funding for this program over the past five years has been:

FY 1988.....	\$34,466,000
FY 1989.....	34,052,000
FY 1990.....	43,898,000
FY 1991.....	48,794,000
FY 1992.....	48,795,000

Rationale for the Budget Request

The FY 1993 request for this program is \$40 million, a decrease of \$8,795,000 from the comparable FY 1992 level. These funds will be allocated as follows: \$19 million for health care in Florida and education in Dade County; \$20.2 million for formula allocation to impacted counties; and \$800,000 for

discretionary . ants.!

This decrease will be offset by the increase requested for Voluntary Agency Programs, which serves communities that have been impacted by refugee and entrant arrivals.

The budget request for Employment Services contains sufficient funds for funding projects to address special situations to be met with that activity's discretionary authority.

Refugee and Entrant Assistance

<u>State</u>	<u>FY 1991 ACTUAL</u>	<u>FY 1992 ESTIMATE</u>	<u>FY 1993 ESTIMATE</u>
Alabama	240,011	240,014	10,476
Arizona	3,987,830	3,987,882	195,945
Arkansas	305,704	305,708	--
California	64,676,889	64,677,730	756,248
Colorado	2,487,201	2,487,233	13,390
Connecticut	3,607,983	3,608,030	264,008
Delaware	68,622	68,623	--
Dist. of Columbia	1,738,307	1,738,330	891,224
Florida	8,330,543	8,330,651	77,577
Georgia	3,035,626	3,035,665	473
Hawaii	1,275,911	1,275,928	--
Idaho	466,350	466,355	--
Illinois	9,879,265	9,879,393	2,806,023
Indiana	152,250	152,252	--
Iowa	2,586,791	2,586,825	799,913
Kansas	1,343,236	1,343,253	110,019
Kentucky	857,373	857,384	--
Louisiana	578,507	578,515	9,533
Maine	760,000	760,010	4,902
Maryland	3,037,542	3,037,582	94,153
Massachusetts	12,677,194	12,677,359	1,704,780
Michigan	5,802,920	5,802,995	2,213,428
Minnesota	7,592,158	7,592,257	3,074,091
Mississippi	788,849	788,859	756,483
Missouri	1,492,052	1,492,071	--
Montana	264,936	264,939	--
Nebraska	1,324,245	1,324,262	--
Nevada	336,620	336,624	--
New Hampshire	667,827	667,836	167,127
New Jersey	3,336,822	3,336,865	1,148,413
New Mexico	521,547	521,554	--
New York	32,537,302	32,537,725	6,512,569
North Carolina	1,405,000	1,405,018	251,403
North Dakota	523,000	523,007	323,911
Ohio	3,100,000	3,100,040	495,677
Oklahoma	948,021	948,033	--
Oregon	10,208,890	10,209,023	1,009,700
Pennsylvania	8,374,255	8,374,364	1,696,384
Rhode Island	1,173,313	1,173,328	--
South Carolina	255,984	255,987	16,019
South Dakota	322,987	322,991	--
Tennessee	765,643	765,653	--
Texas	5,602,470	5,602,543	245,960
Utah	2,604,370	2,604,404	386,011
Vermont	500,000	500,007	14,547
Virginia	5,397,780	5,397,850	2,199,116
Washington	14,248,043	14,248,228	1,742,582

Refugee and Entrant Assistance

<u>State</u>	<u>FY 1991</u> <u>ACTUAL</u>	<u>FY 1992</u> <u>ESTIMATE</u>	<u>FY 1993</u> <u>ESTIMATE</u>
West Virginia	53,674	53,675	--
Wisconsin	1,865,278	1,865,302	7,919
Wyoming	<u>105,833</u>	<u>105,834</u>	<u>--</u>
Subtotal ^V	234,212,954	234,216,000	30,000,000
Special Medical Assis.	--	--	20,000,000
Social Services	82,949,900	82,952,000	63,000,000
Targeted Assistance	48,794,367	48,795,000	40,000,000
Preventive Health	5,630,927	5,631,000	--
Voluntary Agencies	39,035,493	39,036,000	74,000,000
TOTAL	5410,623,641	\$410,630,000	\$227,000,000

^V In FY 1993, includes funding only for assistance to unaccompanied minors
 In FY 1991 and 1992, includes Refugee Cash and Medical Assistance,
 Unaccompanied Minors, and State Administration.

Refugee and Entrant Assistance

<u>State</u>	<u>FY 1991 ACTUAL</u>	<u>FY 1992 ESTIMATE</u>	<u>FY 1993 ESTIMATE</u>
West Virginia	53,674	53,675	--
Wisconsin	1,865,278	1,865,302	7,915
Wyoming	<u>105,833</u>	<u>105,834</u>	<u>--</u>
Subtotal ^{1/}	234,212,954	234,216,000	30,000,000
Special Medical Assis.	--	--	20,000,000
Social Services	82,949,900	82,952,000	63,000,000
Targeted Assistance	48,794,367	48,795,000	40,000,000
Preventive Health	5,630,927	5,631,000	--
Voluntary Agencies	39,035,493	39,036,000	74,000,000
TOTAL	5410,623,641	\$410,630,000	\$227,000,000

^{1/} In FY 1993, includes funding only for assistance to unaccompanied minors. In FY 1991 and 1992, includes Refugee Cash and Medical Assistance, Unaccompanied Minors, and State Administration.