

DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814



October 4, 1991

ALL COUNTY INFORMATION NOTICE NO. I-78-91

TO: ALL COUNTY WELFARE DIRECTORS

SUBJECT: TITLE XX BLOCK GRANT POST-EXPENDITURE REPORT

The purpose of this notice is to provide a copy of California's Title XX Block Grant Post-Expenditure Report for the period July 1, 1990 through June 30, 1991 as required by 42 U.S.C. 1397e. This report is to be provided, upon request, to any interested public agency that may wish to provide its comments to the Congress.

If you have any questions, please call Ms. Chris Greb at (916) 657-3540.

Sincerely,

A handwritten signature in cursive script, appearing to read "Loren D. Suter".

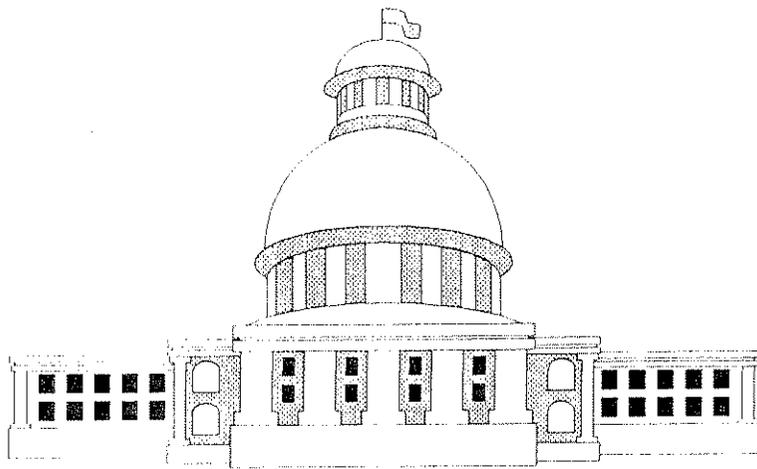
LOREN D. SUTER
Deputy Director
Adult and Family Services

Enclosure

cc: CWDA

TITLE XX BLOCK GRANT POSTEXPENDITURE REPORT

July 1, 1990 through June 30, 1991



PREPARED BY
ADULT AND FAMILY SERVICES DIVISION

STATE OF CALIFORNIA
Pete Wilson, Governor
HEALTH AND WELFARE AGENCY
DEPARTMENT OF SOCIAL SERVICES

TITLE XX POST-EXPENDITURE BLOCK GRANT REPORT

I. INTRODUCTION

This report is California's Title XX Post-Expenditure Report for the period July 1, 1990 through June 30, 1991. It has been developed to comply with the federal requirements of 42 USC 1397e.

II. SOCIAL SERVICE PROGRAMS

In 1990/91, California provided the following social services programs:

MANDATED Information and Referral
Emergency Response
Family Maintenance
Family Reunification
Permanent Placement
Out-of-Home care for adults
In-Home Supportive Services
Protective Services for Adults

OPTIONAL Special Care for Children in Their Own Homes
Home Management and Other Functional Educational Services
Employment/Education/Training
Services for Children with Special Problems
Services to Alleviate or Prevent Family Problems
Sustenance
Housing Referral Services
Legal Referral Services
Diagnostic Treatment Services for Children
Special Services for the Blind
Special Services for Adults
Services for the Disabled
Services for County Jail Inmates

III. USE OF THE TITLE XX BLOCK GRANT

The State used the Title XX Social Services Block Grant funds to assist in funding benefits under the State-mandated In-Home Supportive Services (IHSS) Program during the State Fiscal Year (SFY) beginning July 1, 1990 and ending June 30, 1991. The Block Grant was not used to fund any of the other social services. By using Title XX funding only in the IHSS Program, the State and Counties are able to avoid unnecessary duplicate accounting and other administrative complexities. It is important to note that this funding alignment is a continuation from prior years and does not represent a change in any of the services or services levels. The other 20 service programs will continue to be funded by the State General Fund and other, non-Title XX Federal funding sources currently used for the social services system.

IV. THE IN-HOME SUPPORTIVE SERVICES PROGRAM

The following section describes the IHSS Program, the types of activities supported and the categories and characteristics of the individuals served.

A. The IHSS Program

As expressed in the California Welfare and Institutions Code (W&IC) Section 12300, the IHSS Program provided supportive services to aged, blind or disabled persons who were unable to perform the services themselves and who could not remain safely in their own homes or abodes of their own choosing unless such services were provided. Limits on the IHSS Program are those contained in the W&IC and imposed by the annual Budget Act.

W&IC Section 12300 describes supportive services to include, to the extent funds allow, "domestic services and services related to domestic services, heavy cleaning, nonmedical personal services, accompaniment by a provider when needed during necessary travel to health-related appointments or to alternative resource sites and other essential transportation as determined by the Director, yard hazard abatement, protective supervision, teaching and demonstration directed at reducing the need for supportive services, and paramedical services which make it possible for the recipient to establish and maintain an independent living arrangement".

The IHSS Program addresses two of the five Federal goals under Title XX:

Goal 3. Preventing or remedying neglect, abuse, or exploitation of children and adults unable to protect their own interests; or preserving, rehabilitating, or reuniting families.

Goal 4. Preventing or reducing inappropriate institutional care by providing for community-based care, home-based care, or other forms of less intensive care.

B. IHSS Delivery Modes

Service was provided to the recipient at the local level through three possible delivery modes: Individual Provider, Contract Provider, and County Welfare Staff Provider. Approximately 91.4 percent of the recipients were served by Individual Providers who were hired directly by a recipient. Approximately 8.1 percent of the recipients were served by profit or nonprofit home care agencies under contract with the Counties. Approximately .5 percent of the recipients were served by County Welfare Staff Providers. County staff are also available to assist recipients in selecting and supervising their individual providers.

All funds identified for IHSS (including the Block Grant) were used solely for providing services through the three delivery modes described above. State and County administrative costs are not included in this item.

C. Recipient Characteristics

For State FY 1990/91, the IHSS Program was budgeted for \$660.4 million, serving an estimated 170,600 recipients monthly. Based on the Recipient Summary Characteristics Report, it is estimated that 57.0 percent of all recipients were aged, 3.7 percent were blind, and 39.3 percent were disabled. Also, 2.5 percent of the recipients were children (age 18 or under) and 97.5 percent were adults (age 19 or

over). Of the total IHSS caseload, 89.6 percent were eligible as recipients of Supplemental Security Income/State Supplemental Program (SSI/SSP) benefits (status eligible), 10.4 percent were eligible due to low income (income eligible) and 69.4 percent of the income eligible paid a share-of-cost for IHSS. Approximately 20.2 percent of all recipients fit the classification of severely impaired while 79.8 percent were considered non-severely impaired. Severely impaired recipients were defined as those people needing assistance of at least 20 hours per week to carry out any or all of the following functions of daily living, including routine bodily functions, such as bowel and bladder care and respiration assistance; dressing, oral hygiene and grooming; preparation and consumption of food and meal cleanup for individuals who required assistance with the preparation and consumption of food; moving in and out of bed, other assistance in transferring, turning in bed, and other repositioning; bathing, routine bed baths, and washing; ambulation and care and assistance with prostheses; rubbing of skin to promote circulation; paramedical services; any other function of daily living as determined by the Director (W&IC 12304e). The classification as severely impaired or non-severely impaired becomes important in the IHSS Program since severely impaired recipients are authorized a significantly higher benefit level than are non-severely impaired recipients. For FY 1990/91, the severely impaired monthly maximum was 283 hours while the non-severely impaired monthly maximum was 195 hours.

D. IHSS Program Eligibility

In-Home Supportive Services were made available to aged, blind, or disabled individuals who required such services and who:

- a. Received SSI/SSP benefits; or
- b. Met all SSI/SSP eligibility criteria; including income, but did not receive SSI/SSP benefits; or
- c. Met all SSI/SSP criteria except for income in excess of SSI/SSP eligibility standards.

For those individuals who had income in excess of SSI/SSP eligibility standards, this excess income, called net nonexempt income, was applied to the cost of IHSS.

E. IHSS Program Components or Contents

The following is a listing of the services that make up the IHSS Program. The authorized services are contained within Section 30-757 of the State Department of Social Services Manual of Policies and Procedures (MPP). All eligibility criteria listed in Chapter 30-700 of that manual must be met in order to authorize any of the IHSS Program components.

- | | |
|------------------------------|---------------------------------|
| 1. Domestic Services | 8. Nonmedical Personal Services |
| 2. Heavy Cleaning | 9. Transportation Assistance |
| 3. Meal Preparation | 10. Yard Hazard Abatement |
| 4. Meal Cleanup | 11. Protective Supervision |
| 5. Restaurant Meal Allowance | 12. Paramedical Services |
| 6. Routine Laundry | 13. Teaching and Demonstration |
| 7. Reasonable Shopping | |

ANNUAL REPORT OF SERVICES FUNDED BY THE SOCIAL SERVICES BLOCK GRANT (SSBG) FOR FY 1990/91 FOR THE STATE OF CALIFORNIA

Service/Expenditures	Number of recipients			Expenditures			Provision Method	
	Adults	Children	Total	Adults	Children	Total	Public	Private
1. Adoption services.....			0			0		
2. Case management.....			0			0		
3. Congregate meals.....			0			0		
4. Counseling services.....			0			0		
5. Day care-adults.....			0			0		
6. Day care-children.....			0			0		
7. Empl/educ/tng. svcs.....			0			0		
8. Family planning svcs.....			0			0		
9. Foster care-adults.....			0			0		
10. Foster care-child.....			0			0		
11. Health related services.....	166,284	4,323	170,607	\$315,755,700	\$8,096,300	\$323,852,000	XX	XX
12. Home based services.....			0			0		
13. Home delivered meals.....			0			0		
14. Housing services.....			0			0		
15. Info. & referral.....			0			0		
16. Legal services.....			0			0		
17. Pregnancy & parenting.....			0			0		
18. Prevention/Intervention.....			0			0		
19. Protective svcs.-adults.....			0			0		
20. Protective svcs.-child.....			0			0		
21. Recreational svcs.....			0			0		
22. Residential treatment.....			0			0		
23. Spec. svcs.-juv. del.....			0			0		
24. Spec. svcs.-DD, blind, hand.....			0			0		
25. Substance abuse svcs.....			0			0		
26. Transportation.....			0			0		
27. Other services.....			0			0		
28. Other expenditures.....			0			0		
Total Exp.....						\$323,852,000		

ANNUAL REPORT OF SERVICES FUNDED BY THE SOCIAL SERVICES BLOCK GRANT (SSBG) FOR FY 1990/91 FOR THE STATE OF CALIFORNIA

Service/Expenditures	Number of recipients		Expenditures		Provision Method	
	Adults	Children	Adults	Children	Public	Private
1. Adoption services.....						
2. Case management.....						
3. Congregate meals.....						
4. Counseling services.....						
5. Day care-adults.....						
6. Day care-children.....						
7. Empl/educ/tng. svcs.....						
8. Family planning svcs.....						
9. Foster care-adults.....						
10. Foster care-child.....						
11. Health related services.....	E	E	E	E	XX	XX
12. Home based services.....						
13. Home delivered meals.....						
14. Housing services.....						
15. Info. & referral.....						
16. Legal services.....						
17. Pregnancy & parenting.....						
18. Prevention/Intervention.....						
19. Protective svcs.-adults.....						
20. Protective svcs.-child.....						
21. Recreational svcs.....						
22. Residential treatment.....						
23. Spec. svcs.-juv. del.....						
24. Spec. svcs.-DD, blind, hand.....						
25. Substance abuse svcs.....						
26. Transportation.....						
27. Other services.....						
28. Other expenditures.....						
Total Exp.....					\$0	