

## 2011 Realignment\*

This section provides high-level summaries of the realigned programs, estimated caseloads for programs or services, histories of rate changes, links to other related information in this binder and links to CDSS' Internet website.

### SUMMARY OF 2011 REALIGNMENT:

In FY 2011-12, state funding for the following programs were realigned to the counties: AAP; FC; CWS; Agency Adoptions; CAPIT and APS.

Authorizing legislation included AB 118 (Chapter 40, Statutes of 2011) and ABX1 16 (Chapter 13, First Extraordinary Session, Statutes of 2011), which also established the LRF. SB 1020 (Chapter 40, Statutes of 2012) established the Support Services Account by revising the provisions of AB 118 and ABX1 16. Specified tax revenues are now redirected to the counties' LRF Protective Services Subaccount of the Support Services Account on an ongoing basis.

### EXPENDITURE DATA AND DESCRIPTIONS FOR REALIGNED PROGRAMS:

SB 1013 (Chapter 35, Statutes of 2012) required CDSS to annually report to the appropriate fiscal and policy committees of the Legislature, and publicly post on CDSS' Internet website a summary of outcome and expenditure data that allows for monitoring of changes over time that may have occurred as a result of 2011 Realignment on the child welfare system. The report can be found on CDSS' website: <http://www.cdss.ca.gov/cdssweb/PG2800.htm>

Caseload trends for AAP, FC and CWS are shown under the caseload tabs in this binder.

An overview of AAP, FC, CWS and Agency Adoptions is provided under the "Program Overviews" tab and the "History of Major Changes" can be found under the "Reference Documents" tab in this binder.

The "Estimate Methodologies" section in this binder, under "Realigned Programs", provide the details of FY 2011-12 base year costs for the 2011 Realignment funding and also reflects updated assumptions for the federal, county and reimbursement funding.

Descriptions for each of the realigned premises from the 2011 May Revision are available at: <http://www.cdss.ca.gov/cdssweb/entres/pdf/2011MayRevisionRealignedPremises.pdf#page=7>. These premises provide full descriptions, methodologies and funding for the FY 2011-12 realigned programs.

### SUMMARY OF REALIGNED PROGRAMS:

#### AAP AND FC PROGRAM:

The following two tables provide a history of AAP and FC rates over a select number of years and the projected caseload by program type for the 2011 May Revision base year, FY 2013-14 and FY 2014-15. Summary program descriptions follow the tables.

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\*Please refer to the first tab titled "[Acronyms](#)" for a full description of acronyms.

## 2011 Realignment\*

### AAP AND FC PROGRAM (CONTINUED):

#### FC BUDGETED AVERAGE GRANT BY PLACEMENT TYPE

The FFH, FFA, GH and AAP grants reflect the combined average federal and nonfederal amounts.

	<b>FYs</b>						
	<b>2008-09</b>	<b>2009-10</b>	<b>2010-11<sup>1</sup></b>	<b>2011-12<sup>2</sup></b>	<b>2012-13<sup>3</sup></b>	<b>2013-14</b>	<b>2014-15</b>
FFH	\$688.33	\$729.59	\$753.96	\$905.40	\$932.03	\$953.76	\$974.46
FFA	1,792.70	1,778.74	1,789.32	1,642.66	2,002.94	2,081.30	2,126.45
GH	5,174.68	5,380.43	7,103.14	7,259.46	7,737.22	8,014.84	8,188.79
AAP	777.85	780.14	834.31	847.89	902.02	933.32	953.57

<sup>1</sup> The GH rate increased overall by 32 percent beginning December 14, 2009, with CNI increases every July thereafter.

<sup>2</sup> The FFH rate increased by 31 percent beginning May 1, 2011, with CNI increases every July thereafter. The AAP rate for prospective cases increased by 31 percent beginning May 1, 2011, for prospective and current AAP cases, with CNI increases every July thereafter.

<sup>3</sup> The basic rate component of the FFA rate increased by 31 percent beginning July 1, 2012, with CNI increases every July thereafter.

#### FC 58-COUNTY CASELOAD FORECAST

	<u>Base Year</u>	<u>2014 May Revision Forecast</u>			<b>Percentage Change</b>
	<b>FY 2011-12</b>	<b>FY 2013-14</b>	<b>FY 2014-15</b>		
FFH	23,446	24,038	23,570	-1.95%	
FFA	15,378	13,050	12,978	-0.55%	
GH	7,033	6,108	5,766	-5.60%	
<b>Total FC</b>	<b>45,857</b>	<b>43,196</b>	<b>42,314</b>	<b>-2.04%</b>	
<b>AAP Caseload</b>	<b>86,393</b>	<b>84,377</b>	<b>87,419</b>	<b>3.61%</b>	

### AAP:

Authority: W&IC sections 16115 through 16123.

The AAP funding reflects the basic cost of providing financial support to families adopting a child with special needs. The AAP benefit is limited to the age-related FFH basic rate for which the child would otherwise be eligible. Additionally, the grant cost for a child entering AAP on or after January 1, 2010, is frozen at the level provided at entry, i.e., no increases are provided based on an increase in age.

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## 2011 Realignment\*

### FC PROGRAM:

Estimated realignment expenditures for FY 2013-14 and FY 2014-15 by funding source are shown in the premise write up, "Realigned Programs", of the "Estimate Methodologies" tab in this binder. Federal and nonfederal average grant computations utilize caseload and expenditure data reported by the counties on the CA 237 FC and CA 800 FC reports.

Summary descriptions of the types of FC placements are shown below.

#### FFHs

- Authority: W&IC section 11461.
- The facilities provide 24-hour care and supervision in a family environment for children who cannot live in their own homes.
- The placements have a capacity of six or less.
- The facilities are licensed by the state or county CCL agencies or are approved homes of relatives or non-related legal guardians.
- The reimbursement rates range from \$657 to \$820 per month based on the age of the child in placement. A SCI may be paid to a family home in addition to the basic rate on behalf of a federal AFDC-FC child requiring specialized care because of health and/or behavioral problems. A county clothing allowance may also be paid by counties in addition to the basic rate.

#### FFAs

- Authority: W&IC sections 11463 and 18358.3.
- The nonprofit agencies are licensed to recruit, certify, train and support foster parents for children needing placement.
- The nonprofit agencies primarily serve children who would otherwise require GH care.
- The FFA treatment rates are established by using a basic rate similar to the FFH rate plus a set increment for the special needs of the child, an increment for social work activities and a percentage for administration, recruitment and training. Reimbursement rates range from \$1,714 to \$1,977 per month based on the age of the child in placement. Reimbursement rates for Intensive Treatment FC Program range from \$4,090 to \$5,637 per month based on the level of services provided to the child.

#### GHs

- Authority: W&IC section 11462.
- The private nonprofit, non-detention facilities provide services in a group setting to children in need of care and supervision.
- These homes are the most restrictive out-of-home placement for children in FC, providing an option for children with significant emotional or behavioral problems who would otherwise require more restrictive environments.
- Reimbursement rates range from \$2,282 to \$9,669 per month based on rate classification levels 1-14.

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## 2011 Realignment\*

### CWS PROGRAM:

#### CWS CASELOAD FORECAST

The caseload components of the CWS program are: ER, ERA, FM, FR and PP.

	<u>Base Year</u>	<u>2014 May Revision Forecast</u>		
	<b>FY 2011-12</b>	<b>FY 2013-14</b>	<b>FY 2014-15</b>	<b>Percentage Change</b>
ER	39,896	40,175	40,716	1.35%
ERA	16,162	18,940	19,254	1.66%
FM	23,257	23,397	23,272	-0.53%
FR	21,644	23,299	23,503	0.88%
PP	35,474	32,143	31,730	-1.28%
<b>Total CWS Caseload</b>	<b>136,433</b>	<b>137,954</b>	<b>138,475</b>	<b>0.38%</b>

Authority: W&IC sections 16500 and 11461(e)(4)(B).

The CWS delivered primarily through the counties are listed below.

- The ER services consist of a response system that provides in-person response, when required, to reports of child abuse, neglect or exploitation for the purpose of investigation and to determine the necessity for providing initial intake services and crisis intervention to maintain the child safely in his/her home or to protect the safety of the child.
- The ERA is the initial intake service provided in response to reported allegations of child abuse, neglect or exploitation that is determined, based upon an evaluation of risk, to be inappropriate for an in-person investigation.
- The FM is designed to provide time-limited protective services to prevent or remedy neglect, abuse or exploitation for the purpose of preventing separation of children from their families. The CWDs are responsible for determining the specific service needs of the child and family aimed at sustaining the child from the home.
- The FR is designed to provide time-limited protective services to prevent or remedy neglect, abuse or exploitation when the child cannot safely remain at home. The CWDs are responsible for determining the specific service needs of the child and/or family aimed at reunifying the child with the family.
- The PP is designed to provide an alternative permanent family structure for children who because of abuse, neglect or exploitation cannot safely remain at home and who are unlikely to ever return home. The CWDs are responsible for determining the appropriate permanent goal for the child and facilitating the implementation of that goal. These goals are defined as guardianship, adoption or long-term placement.

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## 2011 Realignment\*

### **AGENCY ADOPTIONS PROGRAM:**

Authority: W&IC sections 16100 through 16106.

The Adoptions Program is comprised of both Agency (Relinquishment) and Independent Adoptions Programs, however only Agency Adoptions were realigned. The Agency Adoptions funding is provided for adoption placements through a licensed adoption agency for children who have been relinquished by their parent(s) and/or the parental rights have been terminated by a court action due to abuse or neglect.

### **CAPIT PROGRAM:**

Authority: W&IC sections 18960 through 18965.

The purpose of the federal CAPTA of 1974 (PL 93-247) and subsequent amendments was to provide funding to the states in a basic state grant that targets statewide improvements in areas such as: expanding risk and safety assessments; assessing families' needs for services; and strengthening linkages between CWS, public health, mental health, and developmental disabilities agencies to screen children ages 0-5 years who have come to the attention of child protective services and are in need of early intervention services. Funds are also used to enhance the capacity of family resource centers and family support programs to provide services to strengthen families, and to provide training on the assessment and developmental interventions for high-risk, medically fragile newborns. The Act consists of two parts: Title 1, General Program and Title 2, the CBCAP Program.

These funds are also used to fulfill federal CBCAP grant matching and leveraging requirements. With the passage of SB 1013 that implemented the 2011 Realignment, counties are no longer required to contract for services and may now use the realigned CAPIT funds in-house to provide direct services (such as home visiting, counseling, etc.) to the target population as long as federal match requirements continue to be met.

### **APS PROGRAM:**

Authority: W&IC section 13004 through 13007 as related to the County Services Block Grant; commencing with W&IC section 15600 as related to the Elder Abuse and Dependent Adult Civil Protection and APS.

The APS program provides assistance to elderly and dependent adults who are functionally impaired, unable to meet their own needs, and who are victims of abuse, neglect or exploitation. The APS program is required to report abuse of elder dependents on a 24-hour ER basis, completing investigation and needs assessments and providing case management services. In addition, the APS program is required to provide necessary tangible resources such as food, emergency shelter care, in-home protection, transportation and the use of multidisciplinary teams to the elder dependent.

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